



The Enemy Property Act, 1968

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The Enemy Property Act, 1968

[Act 34 of 1968]

[20th August, 1968]

*An Act to provide for the continued vesting of enemy property vested in the
Custodian of Enemy Property for India under the Defence of India*

*Rules, 1962 ¹[and the Defence of India Rules, 1971],
and for matters connected therewith*

Be it enacted by Parliament in the Nineteenth Year of the Republic of India
as follows:—

Statement of Objects and Reasons.—Consequent on Chinese aggression in 1962, immovable properties, cash balances and firms belonging to the Chinese nationals in India valued approximately at Rs 28.85 lakhs were vested in the Custodian of Enemy Property for India appointed under the Defence of India Rules, 1962. Similarly, consequent on the aggression by Pakistan in 1965 immovable and some specified movable Pakistani properties in India, the total value of which has been approximately estimated at Rs 27 crores, were vested in the said Custodian of Enemy Property. These vestments were made under the powers derived from the Defence of India Rules, 1962. These properties were being administered by the Custodian of Enemy Property for India in accordance with the provisions of the Defence of India Rules, 1962 and Orders made thereunder.

The Proclamation of Emergency was revoked with effect from the 10th January, 1968 and consequently the powers under the Defence of India Act, 1962 and the rules made thereunder were to remain in force only for a period of six months thereafter up to 10th July, 1968. It was therefore, thought necessary to have fresh legal authority with effect from that date (10th July, 1968) for the administration of the Chinese and Pakistani properties referred to above which are already vested in the Custodian of Enemy Property for India. The management of the said properties by the Custodian of Enemy Property for India has to continue, as it has not been possible, for the Government of India so far to arrive at a settlement with the Governments of those countries.

As the Parliament was not in session and as the situation called for immediate action, an ordinance called “the Enemy Property Ordinance, 1968 (7 of 1968)” was promulgated by the President on 6th July, 1968.

The Bill seeks to replace the aforesaid Ordinance.

Statement of Objects and Reasons of Amendment Act 3 of 2017.—The Enemy Property Act, 1968 was enacted on the 20th August, 1968 to, inter alia, provide for the continued vesting of enemy property vested in the Custodian of Enemy Property for India under the Defence of India Rules, 1962 and for matters connected therewith.

2. Of late, there have been various judgments by various courts that have adversely affected the powers of the Custodian and the Government of India as provided under the Enemy Property Act, 1968. In view of such interpretation by various courts, the Custodian is finding it difficult to sustain his actions under the Enemy Property Act, 1968.

3. In the above circumstances, it has become necessary to amend the Enemy Property Act, 1968, inter alia, to clarify the legislative intention with retrospective effect providing—

1. Ins. by Act 40 of 1977, S. 2 (w.e.f. 27-9-1977).

- (a) that the definition of “enemy” and “enemy subject” shall include the legal heir and successor of an enemy, whether a citizen of India or a citizen of a country which is not an enemy and also include the succeeding firm of an enemy firm in the definition of “enemy firm” irrespective of the nationality of its members or partners;
- (b) that the enemy property shall continue to vest in the Custodian even if the enemy or enemy subject or enemy firm ceases to be enemy due to death, extinction, winding up of business or change of nationality or that the legal heir or successor is a citizen of India or a citizen of a country which is not an enemy;
- (c) that the enemy property shall continue to vest in the Custodian with all rights, title and interest in the property and the Custodian shall preserve the same till it is disposed of by the Custodian, with the prior approval of the Central Government, in accordance with the provisions of this Act;
- (d) that the Custodian shall, after making such inquiry as he deems necessary, declare that the property of the enemy or the enemy subject or the enemy firm vest in him under the aforesaid Act and issue a certificate to that effect which would be evidence of the facts stated therein;
- (e) that the law of succession or any custom or usage governing succession shall not apply in relation to enemy property;
- (f) that no enemy or enemy subject or enemy firm shall have any right and shall never be deemed to have any right to transfer any property vested in the Custodian and any transfer of such property shall be void;
- (g) that the Custodian, with prior approval of the Central Government, may dispose of the enemy properties vested in him in accordance with the provisions of the said Act and for this purpose the Central Government may issue such directions to the Custodian which shall be binding upon him;
- (h) that the Central Government may transfer the property vested in the Custodian which was not an enemy property to the person who has been aggrieved by the vesting order issued by the Custodian.

4. In order to have speedy and effective eviction of unauthorised occupants from the enemy property under the Custodian, it is proposed to amend the Public Premises (Eviction of Unauthorised Occupants) Act, 1971 so as to declare the Custodian, Deputy Custodian and Assistant Custodian of Enemy Property appointed under the Enemy Property Act, 1968 as “Estate Officer” in respect of the enemy properties.

5. As Parliament was not in session and an urgent legislation was required to be made, the President promulgated the Enemy Property (Amendment and Validation) Ordinance, 2016 on the 7th January, 2016.

6. The Bill seeks to replace the aforesaid Ordinance.

Ed. Note: In this regard Section 19 of Act 3 of 2017 provides:

“19. Power to remove difficulties.—(1) If any difficulty arises in giving effect to the provisions of the principal Act, as amended by the Enemy Property (Amendment and Validation) Act, 2017, the Central Government may, by order, published in the Official Gazette, make such provisions not inconsistent with the provisions of this Act, as amended by the Enemy Property (Amendment and Validation) Act, 2017, or the Public Premises (Eviction of Unauthorised Occupants) Act, 1971 (40 of 1971), as amended by the Enemy Property (Amendment and Validation) Act, 2017, as may appear to be necessary for removing the difficulty:

Provided that no such order shall be made under this section after the expiry of two years from the date on which the Enemy Property (Amendment and Validation) Bill, 2017, replacing the Enemy Property (Amendment and Validation) Fifth Ordinance, 2016 (Ord. 8 of 2016), receives the assent of the President.

(2) Every order made under this section shall be laid, as soon as may be after it is made, before each House of Parliament."

CASE LAW ► Object.—The Enemy Property Act, 1968 was enacted for the purpose of continued vesting of enemy property, vested in the Custodian of Enemy Property for India under the Defence of India Rules, 1962 and the Defence of India Rules, 1971, *Union of India v. Amir Mohammad Khan*, (2005) 8 SCC 696.

1. Short title, extent, application and commencement.—(1) This Act may be called the Enemy Property Act, 1968.

(2) It extends to the whole of India ²[* * *] and it applies also to all citizens of India outside India and to branches and agencies outside India of companies or bodies corporate registered or incorporated in India.

(3) It shall be deemed to have come into force on the 10th day of July, 1968.

2. Definitions.—In this Act, unless the context otherwise requires,—

- (a) "Custodian" means the Custodian of Enemy Property for India appointed or deemed, to have been appointed under Section 3 and includes a Deputy Custodian and an Assistant Custodian of Enemy Property appointed or deemed to have been appointed under that section;
- (b) "enemy" or "enemy subject" or "enemy firm" means a person or country who or which was an enemy, ³[an enemy subject including his legal heir and successor whether or not a citizen of India or the citizen of a country which is not an enemy or the enemy, enemy subject or his legal heir and successor who has changed his nationality] or ⁴[an enemy firm, including its succeeding firm whether or not partners or members of such succeeding firm are citizen of India or the citizen of a country which is not an enemy or such firm which has changed its nationality], as the case may be, under the Defence of India Act, 1962, and the Defence of India Rules, 1962 ⁵[or the Defence of India Act, 1971 (42 of 1971) and the Defence of India Rules, 1971], but ⁶[does not include a citizen of India other than those citizens of India, being the legal heir and successor of the "enemy" or "enemy subject" or "enemy firm"];

⁷[*Explanation I.*—For the purposes of this clause, the expression "does not include a citizen of India" shall exclude and shall always be deemed to have been excluded those citizens of India, who are or have been the legal heir and successor of an "enemy" or an "enemy subject" or an "enemy firm" which or who has ceased to be an enemy due to death,

2. The words "except the State of Jammu and Kashmir" omitted by Act 34 of 2019, Ss. 95, 96 & Sch. V (w.e.f. 31-10-2019).

3. *Subs.* and shall always be deemed to have been substituted for "an enemy subject" by Act 3 of 2017, S. 2(i)(I) (w.r.e.f. 10-7-1968).

4. *Subs.* and shall always be deemed to have been substituted for "an enemy firm" by Act 3 of 2017, S. 2(i)(II) (w.r.e.f. 10-7-1968).

5. *Ins.* by Act 40 of 1977, S. 3 (w.e.f. 27-9-1977).

6. *Subs.* and shall always be deemed to have been substituted for "does not include a citizen of India" by Act 3 of 2017, S. 2(i)(III) (w.r.e.f. 10-7-1968).

7. *Ins.* and shall always be deemed to have been inserted by Act 3 of 2017, S. 2(i)(IV) (w.r.e.f. 10-7-1968).



extinction, winding up of business or change of nationality or that the legal heir and successor is a citizen of India or the citizen of a country which is not an enemy.

Explanation 2.—For the purposes of this clause, it is hereby clarified that nothing contained in this Act shall affect any right of the legal heir and successor referred to in this clause (not being inconsistent to the provisions of this Act) which have been conferred upon him under any other law for the time being in force.]

- (c) “enemy property” means any property for the time being belonging to or held or managed on behalf of an enemy, an enemy subject or an enemy firm:

Provided that where an individual enemy subject dies in the territories to which this Act extends ⁸[or dies in any territory outside India], any property which immediately before his death, belonged to or was held by him or was managed on his behalf, may, notwithstanding his death, continue to be regarded as enemy property for the purposes of this Act;

⁹[*Explanation 1.*—For the purposes of this clause, it is hereby clarified that “enemy property” shall, notwithstanding that the enemy or the enemy subject or the enemy firm has ceased to be an enemy due to death, extinction, winding up of business or change of nationality or that the legal heir and successor is a citizen of India or the citizen of a country which is not an enemy, continue and always be deemed to be continued as an enemy property.

Explanation 2.—For the purposes of this clause, the expression “enemy property” shall mean and include and shall be deemed to have always meant and included all rights, titles and interest in, or any benefit arising out of, such property.]

- (d) “prescribed” means prescribed by rules made under this Act.

3. Appointment of Custodian of Enemy Property for India and Deputy Custodian, etc.—The Central Government may, by notification in the Official Gazette, appoint a Custodian of Enemy Property for India and one or more Deputy Custodians and Assistant Custodians of Enemy Property for such local areas as may be specified in the notification:

Provided that the Custodian of Enemy Property for India and any Deputy Custodian or Assistant Custodian of Enemy Property appointed under the Defence of India Rules, 1962 ¹⁰[or the Defence of India Rules, 1971, as the case may be], shall be deemed to have been appointed under this section.

4. Appointment of Inspectors of Enemy Property.—The Central Government may, either generally or for any particular area, by notification in the Official Gazette, appoint one or more Inspectors of Enemy Property for securing

8. *Ins.* and shall always be deemed to have been inserted by Act 3 of 2017, S. 2(ii)(I) (w.r.e.f. 10-7-1968).

9. *Ins.* and shall always be deemed to have been inserted by Act 3 of 2017, S. 2(ii)(II) (w.r.e.f. 10-7-1968).

10. *Ins.* by Act 40 of 1977, S. 4 (w.e.f. 27-9-1977).

compliance with the provisions of this Act and may, by general or special order, provide for the distribution and allocation of the work to be performed by them for securing such compliance:

Provided that every Inspector of Enemy Firms appointed under the Defence of India Rules, 1962 ¹¹[or the Defence of India Rules, 1971, as the case may be], shall be deemed to be an Inspector of Enemy Property appointed under this section.

5. Property vested in the Custodian of Enemy Property for India under the Defence of India Rules, 1962 to continue to vest in Custodian.—¹²[(1)] Notwithstanding the expiration of the Defence of India Act, 1962 and the Defence of India Rules, 1962 (51 of 1962), all enemy property vested before such expiration in the Custodian of Enemy Property for India appointed under the said Rules and continuing to vest in him immediately before the commencement of this Act, shall, as from such commencement, vest in the Custodian.

¹³[(2)] Notwithstanding the expiration of the Defence of India Act, 1971 (42 of 1971) and the Defence of India Rules, 1971, all enemy property vested before such expiration in the Custodian of Enemy Property for India appointed under the said rules and continuing to vest in him immediately before the commencement of the Enemy Property (Amendment) Act, 1977 shall, as from such commencement, vest in the custodian.]

¹⁴[(3)] The enemy property vested in the Custodian shall, notwithstanding that the enemy or the enemy subject or the enemy firm has ceased to be an enemy due to death, extinction, winding up of business or change of nationality or that the legal heir and successor is a citizen of India or the citizen of a country which is not an enemy, continue to remain, save as otherwise provided in this Act, vested in the Custodian.

Explanation.—For the purposes of this sub-section, “enemy property vested in the Custodian” shall include and shall always be deemed to have been included all rights, titles, and interests in, or any benefit arising out of, such property vested in him under this Act.]

¹⁵[**5-A. Issue of certificate by Custodian.**—The Custodian may, after making such inquiry as he deems necessary, by order, declare that the property of the enemy or the enemy subject or the enemy firm described in the order, vests in him under this Act and issue a certificate to this effect and such certificate shall be the evidence of the facts stated therein.]

¹⁶[**5-B. Law of succession or any custom or usage not to apply to enemy property.**—Nothing contained in any law for the time being in force relating to succession or any custom or usage governing succession of property shall apply in

11. Ins. by Act 40 of 1977, S. 5 (w.e.f. 27-9-1977).

12. Renumbered by Act 40 of 1977, S. 6 (w.e.f. 27-9-1977).

13. Ins. by Act 40 of 1977, S. 6 (w.e.f. 27-9-1977).

14. Ins. and shall always be deemed to have been inserted by Act 3 of 2017, S. 3 (w.r.e.f. 10-7-1968).

15. Ins. by Act 3 of 2017, S. 4 (w.r.e.f. 7-1-2016).

16. Ins. and shall always be deemed to have been inserted by Act 3 of 2017, S. 5 (w.r.e.f. 10-7-1968).

relation to the enemy property under this Act and no person (including his legal heir and successor) shall have any right and shall be deemed not to have any right (including all rights, titles and interests or any benefit arising out of such property) in relation to such enemy property.

Explanation.—For the purposes of this section, the expressions “custom” and “usage” signify any rule which, having been continuously and uniformly observed for a long time, has obtained the force of law in the matters of succession of property.]

¹⁷[**6. Prohibition to transfer any property vested in Custodian by an enemy, enemy subject or enemy firm.**—(1) No enemy or enemy subject or enemy firm shall have any right and shall never be deemed to have any right to transfer any property vested in the Custodian under this Act, whether before or after the commencement of this Act and any transfer of such property shall be void and shall always be deemed to have been void.

(2) Where any property vested in the Custodian under this Act had been transferred, before the commencement of the Enemy Property (Amendment and Validation) Act, 2017, by an enemy or enemy subject or enemy firm and such transfer has been declared, by an order, made by the Central Government, to be void, and the property had been vested or deemed to have been vested in the Custodian [by virtue of the said order made under Section 6, as it stood before its substitution by Section 6 of the Enemy Property (Amendment and Validation) Act, 2017] such property shall, notwithstanding anything contained in any judgment, decree or order of any court, tribunal or other authority, continue to vest or be deemed to have been vested in the Custodian and no person (including an enemy or enemy subject or enemy firm) shall have any right or deemed to have any right (including all rights, titles and interests or any benefit arising out of such property) over the said property vested or deemed to have been vested in the Custodian.]

7. Payment to Custodian of a money otherwise payable to an enemy, enemy subject or enemy firm.—(1) Any sum payable by way of dividend, interest, share profits or otherwise to or for the benefit of an enemy or an enemy subject or an enemy firm shall, unless otherwise ordered by the Central Government, be paid by the person by whom such sum would have been payable but for the prohibition under the Defence of India Rules, 1962 ¹⁸[or the Defence of India Rules, 1971, as the case may be], to the Custodian or such person as may be

17. *Subs.* and shall always be deemed to have been substituted by Act 3 of 2017, S. 6 (w.r.e.f. 10-7-1968). Prior to substitution it read as:

“6. *Transfer of property vested in Custodian by enemy or enemy subject or enemy firm.*—Where any property vested in the Custodian under this Act has been transferred, whether before or after the commencement of this Act, by an enemy or an enemy subject or an enemy firm and where it appears to the Central Government that such transfer is injurious to the public interest or was made with a view to evading or defeating the vesting of the property in the Custodian, then, the Central Government may, after giving a reasonable opportunity to the transferee to be heard in the matter, by order, declare such transfer to be void and on the making of such order, the property shall continue to vest or be deemed to vest in the Custodian.”

18. *Ins.* by Act 40 of 1977, S. 7 (w.e.f. 27-9-1977).

authorised by him in this behalf and shall be held by the Custodian or such person subject to the provisions of this Act.

(2) In cases in which money would, but for the prohibition under the Defence of India Rules, 1962 ¹⁹[or the Defence of India Rules, 1971, as the case may be], be payable in a foreign currency to or for the benefit of an enemy or an enemy subject or an enemy firm (other than cases in which money is payable under a contract in which provision is made for a specified rate of exchange), the payment shall be made to the Custodian in rupee currency at the middle official rate of exchange fixed by the Reserve Bank of India on the date on which the payment became due to that enemy, enemy subject or enemy firm.

(3) The Custodian shall, subject to the provisions of Section 8, deal with any money paid to him under the Defence of India Rules, 1962 ²⁰[or the Defence of India Rules, 1971, as the case may be] or under this Act and any property vested in him under this Act in such manner as the Central Government may direct.

8. Powers of Custodian in respect of enemy property vested in him.—²¹[(1) With respect to the property vested in the Custodian under this Act, the Custodian may take or authorise the taking of such measures as he considers necessary or expedient for preserving such property till it is disposed of in accordance with the provisions of this Act.]

(2) Without prejudice to the generality of the foregoing provision, the Custodian or such person as may be specifically authorised by him in this behalf, may for the said purpose,—

- (i) carry on the business of the enemy;
- ²²[(i-a) fix and collect the rent, standard rent, lease rent, licence fee or usage charges, as the case may be, in respect of enemy property;]
- (ii) take action for recovering any money due to the enemy;
- (iii) make any contract and execute any document in the name and on behalf of the enemy;
- (iv) institute, defend or continue any suit or other legal proceeding, refer any dispute to arbitration and compromise any debts, claims or liabilities;
- ²³[(iv-a) secure vacant possession of the enemy property by evicting the unauthorised or illegal occupant or trespasser and remove unauthorised or illegal constructions, if any.]

19. Ins. by Act 40 of 1977, S. 7 (w.e.f. 27-9-1977).

20. Ins. by Act 40 of 1977, S. 7 (w.e.f. 27-9-1977).

21. Subs. and shall always be deemed to have been substituted by Act 3 of 2017, S. 7(i) (w.r.e.f. 10-7-1968). Prior to substitution it read as:

“(1) With respect to the property vested in the Custodian under this Act, the Custodian may take or authorise the taking of such measures as he considers necessary or expedient for preserving such property and where such property belongs to an individual enemy subject, may incur such expenditure out of the property as he considers necessary or expedient for the maintenance of that individual or of his family in India.”

22. Ins. by Act 3 of 2017, S. 7(ii)(a) (w.r.e.f. 7-1-2016).

23. Ins. by Act 3 of 2017, S. 7(ii)(b) (w.r.e.f. 7-1-2016).

- (v) raise on the security of the property such loans as may be necessary;
- (vi) incur out of the property any expenditure including the payment of any taxes, duties, cesses and rates to Government or to any local authority and of any wages, salaries, pensions, provident fund contributions to, or in respect of, any employee of the enemy and the repayment of any debts due by the enemy to persons other than enemies;
- (vii) transfer by way of sale, mortgage or lease or otherwise dispose of any of the properties;
- (viii) invest any moneys held by him on behalf of enemies for the purchase of Treasury Bills or such other Government securities as may be approved by the Central Government for the purpose;
- (ix) make payments to the enemy and his dependents;
- (x) make payments on behalf of the enemy to persons other than those who are enemies, of dues outstanding on the 25th October, 1962²⁴[or on the 3rd December, 1971]; and
- (xi) make such other payments out of the funds of the enemy as may be directed by the Central Government.

Explanation.—In this sub-section and in Sections 10 and 17, “enemy” includes an enemy subject and an enemy firm.

²⁵[8-A. **Sale of property by Custodian.**—(1) Notwithstanding anything contained in any judgment, decree or order of any court, tribunal or other authority or any law for the time being in force, the Custodian may, within such time as may be specified by the Central Government in this behalf, dispose of whether by sale or otherwise, as the case may be, with prior approval of the Central Government, by general or special order, enemy properties vested in him immediately before the date of commencement of the Enemy Property (Amendment and Validation) Act, 2017 in accordance with the provisions of this Act, as amended by the Enemy Property (Amendment and Validation) Act, 2017.

(2) The Custodian may, for the purpose of disposal of enemy property under sub-section (1), make requisition of the services of any police officer to assist him and it shall be the duty of such officer to comply with such requisition.

(3) The Custodian shall, on disposal of enemy property under sub-section (1) immediately deposit the sale proceeds into the Consolidated Fund of India and intimate details thereof to the Central Government.

(4) The Custodian shall send a report to the Central Government at such intervals, as it may specify, for the enemy properties disposed of under sub-section (1), containing such details (including the price for which such property has been sold and the particulars of the buyer to whom the properties have been sold or disposed of and the details of the proceeds of sale or disposal deposited into the Consolidated Fund of India), as it may specify.

24. Ins. by Act 40 of 1977, S. 8 (w.e.f. 27-9-1977).

25. Ins. by Act 3 of 2017, S. 8 (w.r.e.f. 7-1-2016).

(5) The Central Government may, by general or special order, issue such directions to the Custodian on the matters relating to disposal of enemy property under sub-section (1) and such directions shall be binding upon the Custodian and the buyer of the enemy properties referred to in that sub-section and other persons connected to such sale or disposal.

(6) The Central Government may, by general or special order, make such guidelines for disposal of enemy property under sub-section (1).

(7) Notwithstanding anything contained in this section, the Central Government may direct that disposal of enemy property under sub-section (1) shall be made by any other authority or Ministry or Department instead of Custodian and in that case all the provisions of this section shall apply to such authority or Ministry or Department in respect of disposal of enemy property under sub-section (1).

(8) Notwithstanding anything contained in sub-sections (1) to (7), the Central Government may deal with or utilise the enemy property in such manner as it may deem fit.]

9. Exemption from attachment, etc.—All enemy property vested in the Custodian under this Act shall be exempt from attachment, seizure or sale in execution of decree of a civil court or orders of any other authority.

10. Transfer of securities belonging to an enemy.—(1) Where, in exercise of the powers conferred by Section 8, the Custodian proposes to sell any security issued by a company and belonging to an enemy, the company may, with the consent of the Custodian, purchase the securities, notwithstanding anything to the contrary in any law or in any regulations of the company and any securities so purchased may be re-issued by the company as and when it thinks fit so to do.

(2) Where the Custodian executes and transfers any securities issued by a company, the company shall, on receipt of the transfer and an order in this behalf from the Custodian, register the securities in the name of the transferee, notwithstanding that the regulations of the company do not permit such registration in the absence of the certificate, script or other evidence of title relating to the securities transferred:

Provided that any such registration shall be without prejudice to any lien or charge in favour of the company and to any other lien or charge of which the Custodian gives express notice to the company.

Explanation.—In this section, “securities” includes shares, stocks, bonds, debentures and debenture stock but does not include bills of exchange.

²⁶[**10-A. Power to issue certificate of sale.**—(1) Where the Custodian proposes to sell any enemy immovable property vested in him, to any person, he may on receipt of the sale proceeds of such property, issue a certificate of sale in favour of such person and such certificate of sale shall, notwithstanding the fact that the original title deeds of the property have not been handed over to the transferee, be valid and conclusive proof of ownership of such property by such person.

26. Ins. by Act 3 of 2017, S. 9 (w.r.e.f. 7-1-2016).

(2) Notwithstanding anything contained in any law for the time being in force, the certificate of sale, referred to in sub-section (1), issued by the Custodian shall be a valid instrument for the registration of the property in favour of the transferee and the registration in respect of enemy property for which such certificate of sale had been issued by the Custodian, shall not be refused on the ground of lack of original title deeds in respect of such property or for any such other reason.]

11. Power of Custodian to summon persons and call for documents.—(1) The Custodian may, by notice in writing, require any person whom he believes to be capable of giving information concerning any enemy property to attend before him at such time and place as may be specified in the notice and examine any such person concerning the same, reduce his statement to writing and require him to sign it.

(2) The Custodian may, by notice in writing, require any person whom he believes to have in his possession or control any account book, letter book, invoice, receipt or other document of whatever nature relating to any enemy property, to produce the same or cause the same to be produced before the Custodian at such time and place as may be specified in the notice and to submit the same to his examination and to allow copies of any entry therein or any part thereof to be taken by him.

²⁷[(3) The Custodian, Deputy Custodian or Assistant Custodian shall have, for the purposes of exercising powers or discharging his functions under this Act, the same powers as are vested in a civil court under the Code of Civil Procedure, 1908 (5 of 1908), while dealing with any case under this Act, in respect of the following matters, namely—

- (a) requiring the discovery and inspection of documents;
- (b) enforcing the attendance of any person, including any officer dealing with land, revenue and registration matters, banking officer or officer of a company and examining him on oath;
- (c) compelling the production of books, documents and other records; and
- (d) issuing commissions for the examination of witnesses or documents.]

12. Protection for complying with orders of Custodian.—Where any order with respect to any money or property is addressed to any person by the Custodian and accompanied by a certificate of the Custodian that the money or property is money or property vested in him under this Act, the certificate shall be evidence of the facts stated therein and if that person complies with the orders of the Custodian, he shall not be liable to any suit or other legal proceeding by reason only of such compliance.

13. Validity of action taken in pursuance of orders of Custodian.—Where under this Act,—

- (a) any money is paid to the Custodian; or

27. Ins. by Act 3 of 2017, S. 10 (w.r.e.f. 7-1-2016).

(b) any property is vested in the Custodian or an order is given to any person by the Custodian in relation to any property which appears to the Custodian to be enemy property vested in him under this Act, neither the payment, vesting nor order of the Custodian nor any proceedings in consequence thereof shall be invalidated or affected by reason only that at a material time,—

- (i) some person who was or might have been interested in the money or property, and who was an enemy or an enemy firm, had died or had ceased to be an enemy or an enemy firm; or
- (ii) some person who was so interested and who was believed by the Custodian to be an enemy or an enemy firm, was not an enemy or an enemy firm.

CASE LAW ▶ Vesting of enemy property in the Custodian.—Vesting of enemy property in the custodian is limited to temporary possession, management and control of the property till it becomes incapable of being used by the enemy subject for carrying on business and trading therein. It does not divest the enemy subject of his right, title and interest in the property. Enemy property inherited, on the death of the enemy subject, by his son who was a citizen of India, ceased to be enemy property. Hence, the Custodian could not be permitted to continue with the possession thereof. The custodian was rather duty-bound to release that property to the true owner. Further held, Section 13 does not alter the said legal position. Therefore, the non-release of the properties for 32 long years, held, illegal and high-handed, *Union of India v. Amir Mohammad Khan*, (2005) 8 SCC 696.

14. Proceedings against companies whose assets vest in Custodian.—Where the enemy property vested in the Custodian under this Act consists of assets of a company, no proceeding, civil or criminal, shall be instituted under the Companies Act, 1956 (1 of 1956), against the company or any director, manager or other officer thereof except with the consent in writing of the Custodian.

15. Returns as to enemy property.—(1) The Custodian may call for from persons who, in his opinion, have any interest in, or control over, any enemy property vested in him under this Act, such returns as may be prescribed.

(2) Every person from whom a return is called for under sub-section (1) shall be bound to submit such return within the prescribed period.

16. Registers of returns.—(1) All returns relating to enemy property submitted to the Custodian under this Act shall be recorded in such registers as may be prescribed.

(2) All such registers shall be open to inspection subject to the payment of such fees as may be prescribed and to such reasonable restrictions as the Custodian may impose, to any person who, in the opinion of the Custodian, is interested in any particular enemy property as a creditor or otherwise and any such person may also obtain a copy of the relevant portion from the registers on payment of the prescribed fees.

17. Levy of fees.—(1) There shall be levied by the Custodian fees equal to ²⁸[five per centum] of—

- (a) the amount of moneys paid to him;
- (b) the proceeds of the sale or transfer of any property which has been vested in him under this Act; and
- (c) the value of the residual property, if any, at the time of its transfer to the original owner or other person specified by the Central Government under Section 18:

Provided that in the case of an enemy whose property is allowed by the Custodian to be managed by some person specially authorised in that behalf, there shall be levied a fee of ²⁹[five per centum] of the gross income of the enemy or such less fee as may be specifically fixed by the Central Government after taking into consideration the cost of direct management incurred by that Government, the cost of superior supervision and any risks that may be incurred by that Government in respect of the management:

Provided further that the Central Government may, for reasons to be recorded in writing, reduce or remit the fees leviable under this sub-section in any special case or class of cases.

Explanation.—In this sub-section “gross income of the enemy” means income derived out of the properties of the enemy vested in the Custodian under this Act.

(2) The value of any property for the purpose of assessing the fees shall be the price which, in the opinion of the Central Government or of an authority empowered in this behalf by the Central Government, such property would fetch if sold in the open market.

(3) The fees in respect of property may be levied out of any proceeds of the sale or transfer thereof or out of any income accrued therefrom or out of any other property belonging to the same enemy and vested in the Custodian under this Act.

(4) The fees levied under this section shall be credited to the Central Government.

³⁰**18. Transfer of property vested as enemy property in certain cases.**—The Central Government may, on receipt of a representation from a person, aggrieved by an order vesting a property as enemy property in the Custodian within a period of thirty days from the date of receipt of such order or from the date of its publication in the Official Gazette, whichever is earlier and after giving a reasonable opportunity of being heard, if it is of the opinion that any enemy property vested in the Custodian under this Act and remaining with him was not

28. Subs. for “two per centum” by Act 3 of 2017, S. 11 (w.r.e.f. 7-1-2016).

29. Subs. for “two per centum” by Act 3 of 2017, S. 11 (w.r.e.f. 7-1-2016).

30. Subs. by Act 3 of 2017, S. 12 (w.r.e.f. 7-1-2016). Prior to substitution it read as:

“18. *Divesting of enemy property vested in the Custodian.*—The Central Government may, by general or special order, direct that any enemy property vested in the Custodian under this Act and remaining with him shall be divested from him and be returned, in such manner as may be prescribed, to the owner thereof or to such other person as may be specified in the direction and thereupon such property shall cease to vest in the Custodian and shall revert in such owner or other person.”.

an enemy property, it may by general or special order, direct the Custodian that such property vested as enemy property in the Custodian may be transferred to the person from whom such property was acquired and vested in the Custodian.]

CASE LAW ► Divesting of enemy property vested in Custodian.—In this case, on the death of the enemy subject, the property vested in the custodian vesting in a citizen of India by succession and thus ceasing to be enemy property. Despite several representations filed by the said Indian successor to release the property, the Central Government not taking a decision for years together. In such circumstances, the Court, held, competent to pass appropriate order, *Union of India v. Amir Mohammad Khan*, (2005) 8 SCC 696.

► **Divesting of properties vested in Custodian.**—As directions were passed in *Raja Mohammed case*, (2005) 8 SCC 696 directing return of properties of Raja of Mahmudabad to sole legal heir and successor of late Raja, further directions given to appellants to handover possession of other properties, mentioned in second part of the order, relates to immovable properties of Mahmudabad Estate and not to rents and profits collected by Custodian from said Estate prior to 5-4-2002, since amount recorded in custodian's ledger represents collections made from said Estate prior to passing of order of status quo, respondent given leave to recover the same by filing a suit, *Union of India v. Amir Mohammad Khan (2)*, (2010) 2 SCC 492.

³¹[**18-A. Income not liable to be returned.**—Any income received in respect of the enemy property by the Custodian shall not, notwithstanding that such property had been transferred by way of sale under Section 8-A or Section 18, as the case may be, to any other person, be returned or liable to be returned to such person or any other person.]

³²[**18-B. Exclusion of jurisdiction of civil courts.**—Save as otherwise provided in this Act, no civil court or authority shall have jurisdiction to entertain any suit or proceedings in respect of any property, subject matter of this Act, as amended by the Enemy Property (Amendment and Validation) Act, 2017, or any action taken by the Central Government or the Custodian in this regard.]

³³[**18-C. Appeal to High Court.**—Any person aggrieved by an order of the Central Government under Section 18 of this Act, may, within a period of sixty days from the date of communication or receipt of the order, file an appeal to the High Court on any question of fact or law arising out of such orders, and upon such appeal the High Court may, after hearing the parties, pass such orders thereon as it thinks proper:

Provided that the High Court may, if it is satisfied that the appellant was prevented by sufficient cause from filing an appeal within the said period, allow it to be filed within a further period not exceeding sixty days.

Explanation.—In this section, “High Court” means the High Court of a State or Union Territory in which the property referred to in Section 18 is situated.]

19. Protection of action taken under the Act.—No suit, prosecution or other legal proceeding shall lie against the Central Government or the Custodian or an

31. *Ins.* and shall always be deemed to have been inserted by Act 3 of 2017, S. 13 (w.r.e.f. 10-7-1968).

32. *Ins.* by Act 3 of 2017, S. 14 (w.r.e.f. 7-1-2016).

33. *Ins.* by Act 3 of 2017, S. 14 (w.r.e.f. 7-1-2016).

Inspector of Enemy Property for anything which is in good faith done or intended to be done under this Act.

20. Penalty.—(1) If any person makes any payment in contravention of the provisions of sub-section (1) of Section 7, he shall be punishable with imprisonment for a term which may extend to six months, or with fine, or with both and the payment or dealing shall be void.

(2) If any person contravenes the provisions of sub-section (2) of Section 10, he shall be punishable with imprisonment for a term which may extend to six months, or with fine, or with both.

(3) If any person fails to comply with a requisition made by the Custodian under sub-section (1) or sub-section (2) of Section 11, he shall be punishable with fine which may extend to ³⁴[ten thousand rupees].

(4) If any person fails to submit the return under sub-section (2) of Section 15, or furnishes such return containing any particular which is false and which he knows to be false or does not believe to be true, he shall be punishable with fine which may extend to ³⁵[ten thousand rupees].

21. Offences by companies.—(1) Where an offence under this Act has been committed by a company, every person who, at the time the offence was committed, was in charge of, and was responsible to, the company for the conduct of the business of the company as well as the company, shall be deemed to be guilty of the offence and shall be liable to be proceeded against and punished accordingly:

Provided that nothing contained in this sub-section shall render any such person liable to any punishment, if he proves that the offence was committed without his knowledge or that he exercised all due diligence to prevent the commission of such offence.

(2) Notwithstanding anything contained in sub-section (1), where an offence under this Act has been committed by a company and it is proved that the offence has been committed with the consent or connivance of, or is attributable to any neglect on the part of, any director, manager, secretary or other officer of the company, sue director, manager, secretary or other officer shall also be deemed to be guilty of that offence and shall be liable to be proceeded against and punished accordingly.

Explanation.—For the purposes of this section,—

(a) “company” means any body corporate and includes a firm or other association of individuals; and

(b) “director”, in relation to a firm, means a partner in the firm.

22. Effect of laws inconsistent with the Act.—The provisions of this Act shall have effect notwithstanding anything inconsistent therewith contained in any

34. Subs. for “five hundred rupees” by Act 3 of 2017, S. 15 (w.r.e.f. 7-1-2016).

35. Subs. for “five hundred rupees” by Act 3 of 2017, S. 15 (w.r.e.f. 7-1-2016).

other law for the time being in force ³⁶[(including any law of succession or any custom or usage in relation to succession of property)].

³⁷[**22-A. Validation.**—Notwithstanding anything contained in any judgment, decree or order of any court, tribunal or other authority,—

- (a) the provisions of this Act, as amended by the Enemy Property (Amendment and Validation) Act, 2017, shall have and shall always be deemed to have effect for all purposes as if the provisions of this Act, as amended by the said Act, had been in force at all material times;
- (b) any enemy property divested from the Custodian to any person under the provisions of this Act, as it stood immediately before the commencement of the Enemy Property (Amendment and Validation) Act, 2017, shall stand transferred to and vest or continue to vest, free from all encumbrances, in the Custodian in the same manner as it was vested in the Custodian before such divesting of enemy property under the provisions of this Act, as if the provisions of this Act, as amended by the aforesaid Act, were in force at all material times;
- (c) no suit or other proceedings shall, without prejudice to the generality of the foregoing provisions, be maintained or continued in any court or tribunal or authority for the enforcement of any decree or order or direction given by such court or tribunal or authority directing divestment of enemy property from the Custodian vested in him under Section 5 of this Act, as it stood before the commencement of the Enemy Property (Amendment and Validation) Act, 2017, and such enemy property shall continue to vest in the Custodian under Section 5 of this Act, as amended by the aforesaid Act, as the said section, as amended by the aforesaid Act was in force at all material times;
- (d) any transfer of any enemy property, vested in the Custodian, by virtue of any order of attachment, seizure or sale in execution of decree of a civil court or orders of any tribunal or other authority in respect of enemy property vested in the Custodian which is contrary to the provisions of this Act, as amended by the Enemy Property (Amendment and Validation) Act, 2017, shall be deemed to be null and void and notwithstanding such transfer, continue to vest in the Custodian under this Act.]

23. Power to make rules.—(1) The Central Government may make rules for carrying out the purposes of this Act.

(2) Without prejudice to the generality of the foregoing power, such rules may provide for—

- (a) the returns that may be called for by the Custodian under sub-section (1) of Section 15 and the period within which such returns shall be submitted under sub-section (2) of that section;

36. *Ins.* and shall always be deemed to have been inserted by Act 3 of 2017, S. 16 (w.r.e.f. 10-7-1968).

37. *Ins.* and shall always be deemed to have been inserted by Act 3 of 2017, S. 17 (w.r.e.f. 2-7-2010).

- (b) the registers in which the returns relating to enemy property shall be recorded under Section 16;
- (c) the fees for the inspection of registers and for obtaining copies of the relevant portions from the registers under sub section (2) of Section 16;
- (d) ³⁸[* * *]
- (e) any other matter which has to be or may be prescribed.

(3) Every rule made by the Central Government under this section shall be laid, as soon as may be after it is made, before each House of Parliament while it is in session for a total period of thirty days which may be comprised in one session ³⁹[or in two or more successive sessions and if, before the expiry of the session immediately following the session or the successive sessions aforesaid], both Houses agree in making any modification in the rule or both Houses agree that the rule should not be made, the rule shall thereafter have effect only in such modified form or be of no effect, as the case may be; so, however, that any such modification or annulment shall be without prejudice to the validity of anything previously done under that rule.

24. Certain orders made under the Defence of India Rules, 1962, to continue in force.—⁴⁰[(1)] Every order which was made under the Defence of India Rules, 1962, by the Central Government or by the Custodian of Enemy Property for India appointed under those rules, relating to enemy property and which was in force immediately before the expiration thereof shall, insofar as such order is not inconsistent with the provisions of this Act, be deemed to continue in force and to have been made under this Act.

⁴¹[(2)] Every order which was made under the Defence of India Rules, 1971 by the Central Government or by the Custodian of Enemy Property for India appointed under those rules relating to enemy property and which was in force immediately before the expiration thereof shall, insofar as such order is not inconsistent with the provisions of this Act, be deemed to continue in force and to have been made under this Act.]

25. Repeal and saving.—(1) The Enemy Property Ordinance, 1968 (7 of 1968), is hereby repealed.

(2) Notwithstanding such repeal, anything done or any action taken under the said Ordinance shall be deemed to have been done or taken under the corresponding provisions of this Act.

38. Omitted by Act 3 of 2017, S. 18 (w.r.e.f. 7-1-2016). Prior to omission clause (d) read as:

“(d) the manner in which enemy property vested in the Custodian may be returned under Section 18;”.

39. Subs. by Act 40 of 1977, S. 9 (w.e.f. 27-9-1977).

40. Renumbered by Act 40 of 1977, S. 10 (w.e.f. 27-9-1977).

41. Ins. by Act 40 of 1977, S. 10 (w.e.f. 27-9-1977).